

UNITED STATES DISTRICT COURT

EASTERN DISTRICT OF CALIFORNIA

-----oo0oo-----

ANTHONY GALLEY, Deceased, by and through his Co-Successors in Interest, P.P. and B.P., minors, through their mother and Next Friend, Christina O'Neil, Individually and as Co-Successors in Interest for ANTHONY GALLEY, Deceased,

No. 2:23-cv-00325 WBS AC

MEMORANDUM AND ORDER RE:  
COUNTY DEFENDANTS' MOTION TO  
DISMISS

Plaintiffs,

5

COUNTY OF SACRAMENTO, a public entity; FORMER SACRAMENTO COUNTY SHERIFF SCOTT R. JONES, in his individual capacity; Jail Commander ANTHONY PAONESSA; Jail Medical Director VEER BABU, M.D.; MAXIM HEALTHCARE SERVICES, INC. dba MAXIM STAFFING SOLUTIONS, a Maryland Corporation; MAXIM HEALTHCARE STAFFING SERVICES, Inc., a Maryland Corporation; ERICA WOODS, R.N.; and DOES 1-20; individually, jointly, and severally.

## Defendants.

1

-----oo0oo-----

2 P.P. and B.P., the minor children of decedent Anthony  
3 Galley, bring this action against the County of Sacramento,  
4 Former Sacramento County Sheriff Scott Jones, Jail Commander  
5 Anthony Paonessa, and Jail Medical Director Doctor Veer Babu  
6 (collectively the "County Defendants"), as well as Maxim  
7 Healthcare Services, Inc., Maxim Healthcare Staffing Services,  
8 Inc., and Nurse Erica Woods (collectively the "Medical  
9 Defendants"), for violations of both federal and state law in  
10 connection with Mr. Galley's death while detained in the  
11 Sacramento County Jail. (See generally First Am. Compl. (Docket  
12 No. 20).)

13 Plaintiffs assert claims for deliberate indifference to  
14 serious medical need and wrongful interference with familial  
15 relationships under 42 U.S.C. § 1983 for violations of the First  
16 and Fourteenth Amendments (Claim 1); Monell liability under 42  
17 U.S.C. § 1983 (Claim 2); the Tom Bane Act, Cal. Civ. Code § 52.1  
18 (Claim 3); negligence (Claim 4); failure to furnish or obtain  
19 medical care for prisoner, Cal. Gov. Code § 845.6 (Claim 6);  
20 Title II of the American with Disabilities Act ("ADA"), 42 U.S.C.  
21 § 12132, and the Rehabilitation Act (the "Rehab Act"), 29 U.S.C.  
22 § 794 (Claim 7).<sup>1</sup> (See id.)

23 Before the court is the County Defendants' motion to  
24 dismiss. (Mot. (Docket No. 23).)

25

---

26 <sup>1</sup> The First Amended Complaint appears to misnumber  
27 plaintiffs' claims, as there is no fifth claim. Thus, while  
28 there are seven labeled claims, plaintiffs in fact only bring six  
claims. To prevent confusion, this order will refer to the  
claims as they are labeled in the First Amended Complaint.

1       I.     Factual Allegations<sup>2</sup>

2                   Decedent Anthony Galley was the 37-year-old father of  
3 P.P. and B.P. (First Am. Compl. ¶ 21.) He had a longstanding  
4 history of alcohol, heroin, and benzodiazepine addition. (Id. ¶  
5 24.) He also had previously been detained in the Sacramento  
6 County Jail. (Id.) During these previous periods of detention,  
7 Mr. Galley informed jail staff of his alcohol and drug  
8 dependence. (Id.) He also informed staff of his history of  
9 serious drug and alcohol withdrawal symptoms, including seizures.  
10 (Id.) As a result of his alcoholism and withdrawal history, Mr.  
11 Galley was always placed on detoxification and withdrawal  
12 protocols. (Id.) This information is reflected in Mr. Galley's  
13 jail medical records. (Id.)

14                  On or about February 13, 2022, Mr. Galley was arrested  
15 and brought to the Sacramento County Jail. (Id. ¶ 22.) During  
16 intake, he was medically screened by Nurse Erica Woods. (Id. ¶  
17 23.) Mr. Galley informed Nurse Woods that he had used alcohol  
18 within the last 24 hours, had a history of alcohol use, and had a  
19 history of alcohol withdrawal, along with other information about  
20 his history of alcoholism. (Id.)

21                  As a result of Mr. Galley's self-reporting and his  
22 prior jail medical records, Nurse Woods was allegedly required to  
23 put Mr. Galley on immediate detoxification and alcohol withdrawal  
24 protocols, which include repeated monitoring and assessments.  
25 (Id. ¶ 25.) However, Nurse Woods did not put Mr. Galley into  
26 these protocols. (Id.)

---

27                  2       The court takes the allegations of the First Amended  
28 Complaint as true.

1                   Mr. Galley requested to be seen by jail medical staff  
2 but was informed that, since he had already been seen at intake,  
3 he could not be seen again until after processing. (Id. ¶ 27.)  
4 Mr. Galley was then placed in an upstairs jail housing unit.  
5 (Id.)

6                   Two days later, Mr. Galley suffered a seizure in a room  
7 where he and other inmates had been brought to wait for their  
8 classification interviews. (Id.) The other inmates attempted to  
9 get the attention of jail house staff. (Id.) Despite their  
10 attempts to do so, including banging on the windows and screaming  
11 for help, approximately thirty minutes elapsed between Mr.  
12 Galley's seizure and the arrival of any jail deputies. (Id.)

13                  Two jail nurses took Mr. Galley's vitals and  
14 administered Narcan, and deputies performed CPR and utilized an  
15 Automated External Defibrillator. (Id. ¶ 28.) The Sacramento  
16 Fire Department arrived approximately ten minutes after the  
17 deputies responded to the inmates call for help. (Id.) The Fire  
18 Department brought Mr. Galley to a nearby hospital where he was  
19 pronounced dead. (Id.)

20                  As a result of Mr. Galley's death and plaintiffs'  
21 inability to access information concerning his death, such as his  
22 jail custody records and autopsy photos, P.P. and B.P. initiated  
23 this lawsuit. (Id. ¶ 30.)

24                  II. Legal Standard

25                  Federal Rule of Civil Procedure 12(b) (6) allows for  
26 dismissal when the plaintiff's complaint fails to state a claim  
27 upon which relief can be granted. See Fed. R. Civ. P. 12(b) (6).  
28 The inquiry before the court is whether, accepting the

1 allegations in the complaint as true and drawing all reasonable  
2 inferences in the plaintiff's favor, the complaint has alleged  
3 "sufficient facts . . . to support a cognizable legal theory,"  
4 Navarro v. Block, 250 F.3d 729, 732 (9th Cir. 2001), and thereby  
5 stated "a claim to relief that is plausible on its face," Bell  
6 Atl. Corp. v. Twombly, 550 U.S. 544, 570 (2007). In deciding  
7 such a motion, all material allegations of the complaint are  
8 accepted as true, as well as all reasonable inferences to be  
9 drawn from them. Id.

10 III. Discussion

11 In their motion to dismiss, the County Defendants  
12 advance four arguments: (1) plaintiffs lack standing; (2) the  
13 County Defendants are immune from liability under various state  
14 laws; (3) plaintiffs' Tom Bane Act claim, as alleged, fails  
15 because plaintiffs did not allege any facts showing the County  
16 Defendants had the "specific intent" to deprive Mr. Galley of  
17 medical care; and (4) plaintiffs' ADA and Rehab Act claim fails  
18 as a matter of law because plaintiffs did not allege any facts  
19 showing the County Defendants discriminated against Mr. Galley  
20 because of his disability. (See generally Mot.) The court will  
21 address each argument below.

22 A. Standing

23 The County Defendants argue that P.P. and B.P. do not  
24 have standing because they did not seek appointment of a court  
25 approved guardian ad litem under Local Rule 202. (Mot. at 3-4.)  
26 Local Rule 202 provides:

27 Upon commencement of an action or upon initial  
28 appearance in defense of an action by or on behalf of a  
minor or incompetent person, the attorney representing

1 the minor or incompetent person shall present (1)  
2 appropriate evidence of the appointment of a  
3 representative for the minor or incompetent person  
4 under state law or (2) a motion for the appointment of  
5 a guardian ad litem by the Court, or, (3) a showing  
6 satisfactory to the Court that no such appointment is  
7 necessary to ensure adequate representation of the  
8 minor or incompetent person.

9 L.R. 202 (emphasis added) (citing Fed. R. Civ. P. 17(c)).

10 Federal Rule of Civil Procedure 17(c) (2) permits a  
11 minor "who does not have a duly appointed representative [to] sue  
12 by a next friend . . . ." In order to satisfy "next friend"  
13 standing, a "next friend" must: (1) "provide an adequate  
14 explanation -- such as inaccessibility, mental competence, or  
15 other disability -- why the real party in interest cannot appear  
16 on his own behalf . . ."; and (2) "be truly dedicated to the  
17 interests of the person on whose behalf he seeks to litigate."

18 Whitmore v. Arkansas, 495 U.S. 149, 163-64 (1990) (citations  
19 omitted); see also Coalition of Clergy v. Bush, 310 F.3d 1153,  
20 1159-60 (9th Cir. 2002). The "next friend" should "have some  
21 significant relationship with the real party in interest."  
22 Whitmore, 495 U.S. at 164 (citations omitted). "The burden is on  
23 the 'next friend' clearly to establish the propriety of his  
24 status and thereby justify the jurisdiction of the court." Id.  
25 (citations omitted).

26 Here, minor plaintiffs P.P. and B.P.'s "next friend" is  
27 Christina O'Neil. As Ms. O'Neil stated in her co-successor in  
28 interest declarations filed on behalf of her minor children, she  
is the minor plaintiffs' mother and legal guardian until they

1 reach the age of eighteen.<sup>3</sup> (See Docket Nos. 7, 8.) As both  
2 their mother and legal guardian, the court believes that Ms.  
3 O'Neil will "be truly dedicated to the interests of" the minor  
4 plaintiffs. See Whitmore, 495 U.S. at 163-64 (citations  
5 omitted). The court is therefore satisfied that the appointment  
6 of a guardian ad litem is not "necessary to ensure adequate  
7 representation of the minor[s]." See L.R. 202. Accordingly, the  
8 court will reject the motion to dismiss for lack of standing.<sup>4</sup>

9           B. Immunity

10           The County Defendants advance three arguments that they  
11 are immune from liability under various state laws: (1) the  
12 County is immune from direct liability under Cal. Gov. Code §  
13 844.6(a)(2); (2) Jones, Paonessa, and Babu are immune from  
14 liability for negligence because their conduct constitutes  
15 "discretionary acts" under Cal. Gov. Code § 820.2; and (3) Jones,  
16 Paonessa, and Babu are immune from being held vicariously liable  
17 for negligence under Cal. Gov. Code § 820.8. (Mot. at 5, 8-11.)  
18 As explained below, the court rejects all three arguments.

19           1. Immunity From Direct Liability

20           Plaintiffs assert two state law claims directly against  
21 the County: the Tom Bane Act, Cal. Civ. Code § 52.1 (Claim 3),  
22 and Cal. Gov. Code § 845.6 (Claim 6).<sup>5</sup> First, a Bane Act claim

---

23           <sup>3</sup> P.P. and B.P. are 14 years old and 8 years old,  
24 respectively. (First Am. Compl. ¶¶ 3, 4.)

25           <sup>4</sup> The court also denies defendants' request to alter the  
26 caption of the First Amended Complaint and the docket (see Mot.  
27 at 4), which already indicates that P.P. and B.P. are the sole  
plaintiffs.

28           <sup>5</sup> County Defendants also contend that plaintiffs cannot

1 may be brought directly against a municipality. See Sanchez v.  
2 City of Fresno, 914 F. Supp. 2d 1079, 1117 (E.D. Cal. 2012)  
3 (O'Neill, J.) ("[S]everal federal courts interpreting the [Bane  
4 Act] have concluded municipalities do fall within its purview");  
5 see also id. (collecting cases); Spath v. Cnty. of Santa Clara, -  
6 -- F. Supp. 3d ---, 2023 WL 2989042, at \*7 (N.D. Cal. Apr. 17,  
7 2023) (citations omitted). Thus, plaintiffs may assert a Bane  
8 Act claim directly against a municipality. The court will  
9 address the County Defendants' other arguments against  
10 plaintiffs' Bane Act claim in a later section below.

11 Second, Cal. Gov. Code § 845.6 ("failure to furnish or  
12 obtain medical care for prisoner") is a statutory exception to  
13 immunity. See Cal. Gov. Code § 844.6(a)(2) ("Notwithstanding any  
14 provision of this part, except as provided in this section and in  
15 Sections 814, 814.2, 845.4, and 845.6, or in Title 2.1  
16 (commencing with Section 35000) of Part 3 of the Penal Code, a  
17 public entity is not liable for . . . [a]n injury to any  
18 prisoner.") Under Cal. Gov. Code § 845.6, a public entity may be  
19 held liable for a failure to summon medical care but may not be  
20 held liable for negligence in providing care. See Castaneda v.  
21 Dep't of Corrs. & Rehab., 212 Cal. App. 4th 1051, 1071 (2nd Dist.  
22 2013) (finding § 845.6 did not apply, and thus the state was  
23 immune, where plaintiff sustained injuries because of a decision  
24 to not give him a biopsy while in custody) (citation omitted).

25  
26 plead negligence or wrongful death claims against the County  
27 based on inadequate staffing, facilities, or services. (Mot. at  
28 5.) However, plaintiffs do not bring negligence or wrongful  
death claims against the County. (See First Am. Compl. ¶¶ 36,  
71.)

1           Because plaintiffs seek to hold the County Defendants  
2 liable for failure to summon medical care, as opposed to  
3 negligence in providing care, the statutory immunity provision in  
4 § 845.6 does not apply. Thus, plaintiffs may assert a claim  
5 under Cal. Gov. Code § 845.6 directly against the County.

6           2. Immunity Under Cal. Gov. Code § 820.2

7           Cal. Gov. Code § 820.2 provides that "a public employee  
8 is not liable for an injury resulting from his act or omission  
9 where the act or omission was the result of the exercise of the  
10 discretion vested in him, whether or not such discretion be  
11 abused." To determine whether discretionary immunity applies,  
12 courts must "distinguish between public employees' policy  
13 decisions and their operational, or ministerial, decisions." AE  
14 ex rel. Hernandez v. Cnty. of Tulare, 666 F.3d 631, 639 (9th Cir.  
15 2012) (citing Barner v. Leeds, 24 Cal. 4th 676, 684-85 (2000)).  
16 While "[q]uasi-legislative decisions" receive immunity, "there is  
17 no basis for immunizing lower level decisions that merely  
18 implement a basic policy already formulated." Id. (citation and  
19 internal quotations omitted). "[G]overnment defendants have the  
20 burden of establishing that they are entitled to immunity for an  
21 actual policy decision made by an employee who 'consciously  
22 balance[ed] risk and advantages.' Id. (citation and quotations  
23 omitted).

24           The County Defendants argue that because Jones,  
25 Paonessa, and Babu possessed discretionary responsibilities  
26 inherent in their respective positions, they are immune under  
27 Cal. Gov. Code § 820.2 and, because they are immune, the County  
28 is immune under Cal. Gov. Code § 815.2. (Mot. at 9.) The court

1 disagrees. "The fact that an employee normally engages in  
 2 'discretionary activity' is irrelevant if, in a given case, the  
 3 employee did not render a considered decision." AE, 666 F.3d at  
 4 639 (citation and quotations omitted). Nothing in either the  
 5 County Defendants' motion or the First Amended Complaint suggests  
 6 that any of these individual defendants "consciously balance[ed]  
 7 risk and advantages" in any decisions related to Mr. Galley's  
 8 death. See id. The County Defendants failed at this stage of  
 9 the proceeding to sustain their burden and, therefore, the court  
 10 will not dismiss the state claims against the individual  
 11 defendants under § 820.2.<sup>6</sup>

12                   3. Immunity Under Cal. Gov. Code § 820.8

13                   Cal. Gov. Code § 820.8 provides that "a public employee  
 14 is not liable for an injury caused by the act or omission of  
 15 another person." Here, however, plaintiffs allege that Jones,  
 16 Paonessa, and Babu are liable because of their personal conduct.  
 17 (See Opp'n at 14.) Plaintiffs thus do not rely on vicarious  
 18 liability. Therefore, Cal. Gov. Code § 820.8 does not apply.  
 19 See Rodriguez v. Cnty. of L.A., 891 F.3d 776, 799 (9th Cir. 2018)  
 20 ("§ 820.8 is inapplicable because . . . appellees do no rely on  
 21 vicarious liability, but, rather, rely on the supervisors'  
 22 culpable action or inaction that proximately caused their  
 23 injuries."); J.M. v. Parlier Unified Sch. Dist., No. 1:21-cv-0261  
 24 AWI BAM, 2021 WL 5234770, at \*3 (E.D. Cal. Nov. 10, 2021) ("§

---

25                   6       Because Jones, Paonessa, and Babu are not entitled to  
 26 immunity under Cal. Gov. Code § 820.2, the County is not entitled  
 27 to immunity under Cal. Gov. Code § 815.2(b). See Cal. Gov. Code  
 28 § 815.2(b) ("[A] public entity is not liable for an injury  
 resulting from an act or omission of an employee of the public  
 entity where the employee is immune from liability.").

1 820.8 does not apply because the claims against [defendant] are  
2 based on his own supervision and negligence.”).

3 For the reasons explained above, the court finds that  
4 the County Defendants are not immune from liability under  
5 California state law. Accordingly, the court will deny the  
6 motion to dismiss on immunity grounds.

7 C. Tom Bane Act<sup>7</sup> (Claim 3)

8 A Tom Bane Act claim requires specific intent to  
9 violate the plaintiff's rights. Reese v. Cnty. of Sacramento,  
10 888 F.3d 1030, 1043 (9th Cir. 2018) (“[T]he Bane Act requires . .  
11 . a specific intent to violate the arrestee's right to freedom  
12 from unreasonable seizure.”) (citing Cornell v. City & Cnty. of  
13 S.F., 17 Cal. App. 5th 766, 801 (1st Dist. 2017)). “[S]pecific  
14 intent” may be shown by demonstrating that the officer “acted . .  
15 . ‘in reckless disregard of constitutional or statutory  
16 prohibitions or guarantees.’” See Cornell, 17 Cal. App. 5th at  
17 803-04 (citation omitted); Reese, 888 F.3d at 1045 (“[A] reckless  
18 disregard for a person's constitutional rights is evidence of a  
19 specific intent to deprive that person of those rights.”).

---

20 <sup>7</sup> Plaintiffs assert their Bane Act claim as both a  
21 wrongful death action and a survival action. (First Am. Compl. ¶  
22 65.) A Bane Act claim cannot be brought as a wrongful death  
23 claim. See Bay Area Rapid Transit Dist. v. Superior Court, 38  
24 Cal. App. 4th 141, 141 (1st Dist. 1995) (holding that “the [Tom]  
25 Bane Act is simply not a wrongful death provision” but “clearly  
provides for a personal cause of action for the victim”).  
However, a claim under the Bane Act can be brought for survival  
actions. See Medrano v. Kern Cnty. Sheriff's Off., 921 F. Supp.  
2d 1009, 1016 (E.D. Cal. 2013) (Ishii, J.); D.G. v. Cnty. of  
Kern, 1:15-cv-0760 JAM JLT, 2016 WL 6072362, at \*1 (E.D. Cal.  
Oct. 13, 2016); Harmon v. Cnty. of Sacramento, Case No. 2:12-cv-  
02758 TLN, 2016 WL 319232, at \*15-16 (E.D. Cal. Jan. 27, 2016);  
Dela Torre v. City of Salinas, Case No. C-09-00626 RMW, 2010 WL  
3753762, at \*7 (N.D. Cal. Sep. 17, 2010).

1                   The County Defendants argue that plaintiffs' Bane Act  
2 claim must be dismissed because plaintiffs did not allege the  
3 County Defendants had the "specific intent" to deprive Mr. Galley  
4 of medical care. (Mot. at 8.) They also argue that plaintiffs'  
5 Bane Act claim fails because there are no allegations that any  
6 County Defendants were present during Mr. Galley's detention or  
7 had any specific knowledge of Mr. Galley's medical state. (Id.)  
8 The court rejects both arguments.

9                   First, multiple district courts have adopted the  
10 position that "a prisoner who successfully proves that prison  
11 officials acted or failed to act with deliberate indifference to  
12 his medical needs . . . adequately states a claim for relief  
13 under the Bane Act." M.H. v. Cnty. of Alameda, 90 F. Supp. 3d  
14 889, 899 (N.D. Cal. 2013) (cited with approval by Cornell, 17  
15 Cal. App. 5th at 802 n. 31). See, e.g., Scalia v. Cnty. of Kern,  
16 308 F. Supp. 3d 1064, 1084 (E.D. Cal. 2018) (O'Neill, J.);  
17 Lapachet v. Cal. Forensic Med. Grp., Inc., 313 F. Supp. 3d 1183,  
18 1195 (E.D. Cal. 2018) (Drozd, J.); Estate of Neil v. Cnty. of  
19 Colusa, No. 2:19-cv-4291745 TLN DB, 2022 WL 4291745, at \*9 (E.D.  
20 Cal. Sep. 16, 2022); Polanco v. California, No. 21-cv-06516 CRB,  
21 2022 WL 1539784, at \*4 (N.D. Cal. May 16, 2022); Shoar v. Cnty.  
22 of Santa Clara, No. 22-cv-00799 WHA, 2022 WL 10177673, at \*3  
23 (N.D. Cal. Oct. 17, 2022). Second, several courts have held that  
24 a Bane Act claim can be based on supervisory conduct. See  
25 Johnson v. Baca, No. 13-cv-04496 MMM, 2014 WL 12588641, at \*16  
26 (C.D. Cal. Mar. 3, 2014) (collecting cases); Neuroth v. Mendocino  
27 Cnty., No. 15-cv-03226-NJV, 2016 WL 379806, at \*7 (N.D. Cal. Jan.  
28 29, 2016).

1           Claims for violations of the right to adequate medical  
2 care brought by pretrial detainees against individual defendants  
3 under the Fourteenth Amendment must be evaluated under an  
4 objective deliberate indifference standard.<sup>8</sup> See Gordon v. Cnty.  
5 of Orange, 888 F.3d 1118, 1124-25 (9th Cir. 2018). Pretrial  
6 detainees alleging that jail officials failed to provide  
7 constitutionally adequate medical care must show:

8           (1) The defendant made an intentional decision  
9 with respect to the conditions under which  
plaintiff was confined [including a decision with  
respect to medical treatment];  
10  
11           (2) Those conditions put the plaintiff at  
substantial risk of suffering serious harm;  
12  
13           (3) The defendant did not take reasonable  
available measures to abate that risk, even  
though a reasonable official in the circumstances  
would have appreciated the high degree of risk  
involved -- making the consequences of the  
defendant's conduct obvious; and  
14  
15           (4) By not taking such measures, the defendant  
caused plaintiff's injuries.

16  
17 Id. at 1125.

18           Here, in support of their Bane Act claim, plaintiffs  
19 allege, for example, that the County Defendants were deliberately  
20 indifferent by "[m]aking the conscious choice not to consistently  
21 provide the required observation for inmates at high risk of  
22 alcohol withdrawal" and "instituting and maintaining the  
23 [County's] customs, policies and practices." (First Am. Compl. ¶  
24

---

25           <sup>8</sup> This standard is different from the inquiry applicable  
to convicted detainees arising under the Eighth Amendment. The  
inquiry under the Eighth Amendment involves a subjective  
standard. See Gordon, 888 F.3d 1118, n.4 (9th Cir. 2018)  
(explaining that the Eighth Amendment standard requires that the  
"prison official must subjectively have a culpable state of  
mind").

1 64). Although plaintiffs only assert their Fourteenth Amendment  
 2 deliberate indifference claim against the Medical Defendants (see  
 3 FAC ¶¶ 36-44), the court finds such allegations sufficient to  
 4 support a Bane Act claim for deliberate indifference to serious  
 5 medical needs. See M.H., 90 F. Supp. 3d at 899 ("[A] prisoner  
 6 who successfully proves that prison officials acted or failed to  
 7 act with deliberate indifference to his medical needs in  
 8 violation of his constitutional rights . . . adequately states a  
 9 claim under the Bane Act."). Accordingly, the court will deny  
 10 the motion to dismiss the Bane Act claim as asserted against the  
 11 County Defendants.

12 D. ADA and Rehab Act (Claim 7)

13 The County Defendants argue that plaintiffs' claims  
 14 under the ADA and the Rehab Act fail as a matter of law because  
 15 plaintiffs did not allege any facts showing the County Defendants  
 16 discriminated against Mr. Galley because of his disability.<sup>9</sup>  
 17 (Mot. at 11.) "To establish a violation of Title II of the ADA,  
 18 a plaintiff must show that (1) [he] is a qualified individual  
 19 with a disability; (2) [he] was excluded from participation in or  
 20 otherwise discrimination against with regard to a public entity's  
 21 services, programs, or activities; and (3) such exclusion or  
 22 discrimination was by reason of [his] disability." Lovell v.  
 23 Chandler, 303 F.3d 1039, 1052 (9th Cir. 2002). "To establish a

---

24  
 25 <sup>9</sup> Alcoholism may be considered a disability. See 28  
 26 C.F.R. § 35.108(b)(2) (including "alcoholism" within the  
 27 definition of "disability" as a "physical or mental impairment").  
 28 The County Defendants do not challenge Mr. Galley's status as a  
 disabled person, and thus the court will assume Mr. Galley has a  
 disability under the ADA and Rehab Act for purposes of deciding  
 this motion.

1 violation of § 504 of the [Rehab Act], a plaintiff must show that  
 2 (1) [he] is handicapped within the meaning of the [Rehab Act];  
 3 (2) [he] is otherwise qualified for the benefit or services  
 4 sought; (3) [he] was denied the benefit of services solely by  
 5 reason of [his] handicap; and (4) the program providing the  
 6 benefit receives federal financial assistance." Id.<sup>10</sup>

7 To allege disability discrimination in the provision of  
 8 inmate services, a plaintiff can plead "either (i) discrimination  
 9 based on disparate treatment or impact, or (ii) denial of  
 10 reasonable modifications or accommodations." Atayde v. Napa  
 11 State Hosp., 255 F. Supp. 3d 978, 1000 (E.D. Cal. 2017) (Drozd,  
 12 J.) (citing Fortyune v. Am. Multi-Cinema, Inc., 364 F.3d 1075,  
 13 1086 (9th Cir. 2004)) (additional citation omitted). To plead a  
 14 failure to accommodate claim, as plaintiffs do here, "a plaintiff  
 15 must allege that a public entity knew of plaintiff's disability  
 16 but failed to provide reasonable accommodations." See id. at  
 17 1001 (citation omitted); see also id. at 1003 ("[A] public entity  
 18 must have knowledge of the individual's disability in order to be  
 19 liable under the ADA for failure to accommodate.") (quoting  
 20 Robertson v. Las Animas Cnty. Sheriff's Dep't, 500 F.3d 1185,  
 21 1196 (10th Cir. 2007)) (internal quotations omitted).

22 Here, plaintiffs allege that Mr. Galley's jail medical  
 23 records from his previous detentions included information

---

24 <sup>10</sup> The court will apply the same analysis to the ADA and  
 25 Rehab Act claim.<sup>10</sup> See Martin v. Cal. Dep't of Veterans Affs.,  
 26 560 F.3d 1042, 1047 n.7 (9th Cir. 2009) ("Because '[t]here is no  
 27 significant difference in analysis of the rights and obligations  
 28 created by the ADA and the Rehabilitation Act,' we have  
 consistently applied 'the same analysis to claims brought under  
 both statutes, . . . and again do so here.'") (citing Zukle v.  
 Regents of Univ. of Cal., 166 F.3d 1041, 1045 n. 11 (9th Cir.  
 1999)).

1 regarding his alcoholism and history of severe withdrawals as  
2 well as the fact he was placed on detoxification and withdrawal  
3 protocols during these previous detentions. (First Am. Compl. ¶  
4 24.) Plaintiffs further allege that defendants had knowledge of  
5 Mr. Galley's disability because he self-reported his condition to  
6 Nurse Woods during his initial screening. (Id. ¶ 23.) Moreover,  
7 plaintiffs allege that the County Defendants were or should have  
8 been aware of the jail's well-known history of failing to  
9 properly monitor pretrial detainees for alcohol withdrawal.<sup>11</sup>  
10 (Id. ¶¶ 47-51, 95.) The court thus finds plaintiffs have alleged  
11 facts sufficient to support a failure to accommodate claim.

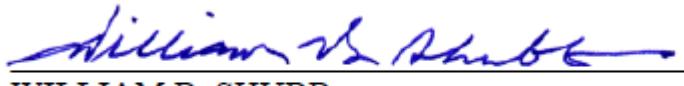
12 In their Reply, defendants contend that plaintiffs'  
13 allegations only show negligence and thus are insufficient to  
14 support a claim under the ADA and the Rehab Act. (Reply at 6.)  
15 Defendants are correct that "courts . . . distinguish[] between  
16 claims asserted under the ADA that allege that the medical  
17 treatment that a plaintiff received or had access to was  
18 inadequate, [and] claims alleging that a plaintiff was  
19 discriminatorily precluded from access to medical treatment  
20 altogether." Atayde, 255 F. Supp. 3d at 1004 (citation and

21 <sup>11</sup> As explained by plaintiffs, Mays v. Sacramento County,  
2:18-cv-02081 TLN KJN (E.D. Cal.) was a class action lawsuit  
22 challenging the conditions in Sacramento County jails. (First  
23 Am. Compl. ¶ 47 n.1.) The settlement adopted (the "Mays Consent  
24 Decree") required the County to, among other things, issue  
25 monitoring reports. (Id.) These monitoring reports all discuss  
Sacramento County jails' failure to address withdrawal. (See id.  
¶¶ 47-51.) The Third Monitoring Report, from October 2022,  
26 specifically discussed Mr. Galley's death, describing the  
27 incident as "represent[ing] a profound failure to recognize,  
monitor and treat a patient at risk of severe alcohol withdrawal.  
28 The patient was not evaluated by a medical provider in accordance  
with policy." (Id. ¶ 47.)

1 quotations omitted). Here, however, plaintiffs have plausibly  
2 alleged facts that defendants knowingly denied Mr. Galley  
3 accommodations in violation of the ADA and the Rehab Act. See  
4 id. at 1001 ("A correctional facility's 'deliberate refusal' to  
5 accommodate plaintiff's disability-related needs violates the ADA  
6 and the [Rehab Act].") (citation omitted). Accordingly, the  
7 court will deny the motion to dismiss plaintiffs' claim under the  
8 ADA and the Rehab Act.

9 IT IS THEREFORE ORDERED that defendants' motion to  
10 dismiss (Docket No. 23) be, and the same hereby is, DENIED.

11 Dated: July 13, 2023

  
12 WILLIAM B. SHUBB  
13 UNITED STATES DISTRICT JUDGE

14  
15  
16  
17  
18  
19  
20  
21  
22  
23  
24  
25  
26  
27  
28